

# HEAD START TRIBAL CONSULTATION

May 13, 2009  
Marksville, Louisiana  
Regions I, II, IV, and VI

## EXECUTIVE REPORT



OFFICE OF HEAD START  
ADMINISTRATION FOR CHILDREN AND FAMILIES  
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES



**CONTENTS**

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Consultation Participants..... 1

Tribal Concerns and Recommendations..... 4

**APPENDICES**

A. Agenda..... 6

B. Head Start Funding: American Recovery and Reinvestment Act (ARRA)  
FY 2009 Appropriations: PowerPoint Presentation..... 7

C. American Indian/Alaska Native Program Branch Overview:  
PowerPoint Presentation..... 12

## CONSULTATION PARTICIPANTS

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### TRIBAL PARTICIPANTS

Howard Billie, Indian Health Services, The Mississippi Band of Choctaw Indians

Anita Birdinground, Chief Executive Officer, The Crow Tribe, Montana

Patricia Canfield, The Seneca Nation of Indians, New York

Candace Fayard, The Poarch Band of Creek Indians, Alabama

Edna Faye, Administrative Assistant, United South and Eastern Tribes (USET)

Mark Ford, Executive Director, Governor's Office of Indian Affairs, Louisiana

Carol Francis, The Houlton Band of Maliseet Indians, Maine

Charmaine Frederick, The Oneida Indian Tribe, New York

Peggy Gaddy, Chitimacha Indian Tribe, Louisiana

Susan V. Karol, Chief Medical Officer, Indian Health Service, Tuscarora Tribe, New Mexico

Cheryl Cromwell, Mashpee Wampanoag Tribe, Massachusetts

Dalton Henry, Tribal Education Services, The Mississippi Band of Choctaw Indians

Connie Hilbert, The Mohegan Tribe, Connecticut

Byron Jasper, Deputy Director of Public Health, United South and Eastern Tribes (USET)

Susan Leading Fox, The Eastern Band of Cherokee Indians, North Carolina

Cathy Langley, Health Department, The Coushatta Tribe

Ron McLaren, Health Director, The Wampanoag Tribe of Gay Head (Aquinnah), Massachusetts

Debra Martin, Health Director, The Saint Regis Mohawk Tribe, New York

Trish Mora, Chitimacha Indian Tribe, Louisiana

Molly Newell, Director of Human Services, Division of Family Health, Passamaquoddy Tribe of Maine

Leon McCowan, Regional Administrator, Indian Health Service, ACF, HHS

Meg Parsons, The Oneida Indian Nation, New York

Frances Sasala, Health Community Representative, Cayuga Tribe, New York

**Anthony Swarengin**, Fiscal Grant Manager, Qualla Boundary Head Start, The Eastern Band of Cherokee Indians, North Carolina

**Myra Sylestine**, Indian Health Services Director, The Alabama-Coushatta Tribe of Texas

**Denise Ward**, Miccosukee Tribe, Florida

**Jeff Whelan**, Director of Human Services, The Saint Regis Mohawk Tribe, New York

**Billie C. Williams**, Head Start Director, The Alabama-Coushatta Tribe of Texas

**Carolyn M. White**, Family Services Executive Director, The Poarch Band of Creek Indians, Alabama

**Sandra Yarmal**, The Passamaquoddy Tribe at Pleasant Point, Maine

#### **OFFICE OF HEAD START PARTICIPANTS**

**Amanda Bryans**, Director, Educational Development and Partnerships, Office of Head Start (OHS), Administration for Children and Families (ACF), U.S. Department of Health and Human Services (HHS)

**Nina McFadden**, Regional Program Manager, American Indian /Alaska Native (AIAN) Head Start Programs, OHS, ACF, HHS

**Craig Turner**, Director, Policy and Budget Division, OHS, ACF, HHS (attended via Webinar)

#### **OTHER FEDERAL PARTICIPANTS**

**David Abdoo**, IGA Specialist, Region I, HHS

**Karina Aguilar**, IGA/OS, HHS, New York

**Karen Ashton**, Executive Officer, Region IV, HHS

**Nikki Bratcher-Bowman**, IGA/OS, HHS

**Clara H. Cobb**, Acting Regional Director/RHA, Region IV, HHS

**Claude Colimon**, Regional Minority Health Consultant, Region II, HHS

**Candace Donald**, IGA, HHS

**Julie Etland**, Special Agent, OIG Baton Rouge Field Office, HHS

Roosevelt Freeman, Regional Manager, Region IV, Office of Civil Rights, HHS  
Deric Gilliard, IGA Specialist, Region IV, HHS  
Dennis E. Gonzalez, Acting Regional Director and Executive Officer, Region II, HHS  
Rodger N. Goodacre, Tribal Affairs Group/OEA, CMS, HHS  
Nancy Grano, Health Insurance Specialist, Centers for Medicare & Medicaid Services (CMS), Massachusetts  
Paul Jacobsen, Acting Regional Director, Region I, HHS, Massachusetts  
Cristal Jones, Civil Rights Investigator, Office of Civil Rights, Region IV, HHS  
Jeff Jordan, Supervisory Public Health Analyst, Health Resources Services Administration, Region VI, HHS, Texas  
Michael Melendez, Branch Manager, CMS - Region II, HHS  
Leo Nolan, Indian Health Service, HHS  
Carol L. Osborne, Director, Division of Program Initiatives, ACF  
Don Perkins, Acting Regional Director, Region VI, HHS, Texas

**ADDITIONAL ATTENDEES**

Ted Searle, Deputy Director, Substance Abuse and Mental Health Services Administration (SAMHSA)  
Gregg Smith, Attorney/Partner, Smith, Brown-Yazzi, LLP  
Wendy B. Stoddart, Director, American Indian Health Program, New York State

## **TRIBAL CONCERNS AND RECOMMENDATIONS**

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As mandated by the Improving Head Start for School Readiness Act of 2007, the Office of Head Start (OHS) held a three-hour Tribal Consultation session in Marksville, Louisiana, on May 13, 2009, as part of the United South and Eastern Tribes (USET) Regional Tribal Consultation Session. Tribes from Regions I, II, IV, and VI participated in the joint meeting.

OHS met with Tribal Leaders to solicit input on ways to better meet the needs of American Indian and Alaska Native children and their families. General topics included National and Regional updates, funding allocations under the American Recovery and Reinvestment Act (ARRA), distribution formulas, and other issues affecting the delivery of Head Start services in the Tribes' geographic locations. Specific topics included policy, curriculum research, Head Start/Early Head Start conversion, program quality, and monitoring.

The concerns and recommendations communicated by Tribal Leaders and other participants at the session in Marksville are highlighted below.

### **ARRA / Cost of Living Allowance (COLA) Payments**

- The COLA money is inspiring; however, it assumes that everyone is paid the same across the country, which is not true. Tribes understand that the COLA money must be used only toward salary. However, it would be more desirable to put COLA monies toward increasing the base grant. Tribes must work with Congress to increase base funding. More flexibility is needed with this funding.

### **Facilities**

- One Tribe noted that it is contemplating the creation of an intergenerational facility, and perhaps using blended funding to help create a seamless curriculum. Are there programs that are successful in gaining assistance from OHS to obtain capital development funds for facility development and putting together programs?

### **Teacher Credentials/Professional Development**

- Tribes want teachers with degrees, but the remote locations and availability of prospective staff may not make this possible. There is great concern about the 50% requirement.
- A more thorough understanding is needed on what constitutes a "recognized degree." Several staff have been with the Head Start program for a long time and offer life experience. Will "life experience" be considered eligible credit toward a degree?

### **Culture / Tradition**

- Tribes are concerned about preserving their culture and want to encourage youth to interact with elders to have a connection to their community and culture.

### **Relationship Building**

- Tribes are encouraged by having Nina McFadden as a representative for AIAN. It is important to recognize her value as the AIAN representative in OHS.
- Tribes must work at asking states to establish an Indian policy and working with States to share resources. Tribes must ask HHS agencies what they are doing for AIAN.
- What is the definition of “small” Tribes? Most Alaskan Tribes are under 200 people. How are the needs of small Tribes identified? Is an organization to address small Tribe issues needed?
- Tribal representation is needed in many Federal Agencies. An accurate measuring of indigenous populations is needed so it can be reflected accurately in the data.

### **Health Issues**

- Tribes must seek out think tank organizations in Washington, D.C. to seek assistance on health issues. Collaboration with the National Indian Health Board is also important.

**AGENDA**

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**TRIBAL CONSULTATION MEETING**

May 13, 2009  
Marksville, Louisiana

**OHS PRESENTATION & DISCUSSION**

1:00 P.M.

**NATIONAL & REGIONAL UPDATES**

*Amanda Bryans, Director, Educational Development and Partnerships, Office of Head Start (OHS)*  
*Nina McFadden, Regional Program Manager, American Indian/Alaska Native Program Branch, OHS*

**TRIBAL INPUT**

1:30 P.M.

**AMERICAN RECOVERY AND REINVESTMENT ACT FUNDING**

*Craig Turner, Director, Policy and Budget Division, OHS*

**TRIBAL INPUT**

2:30 P.M.

**ENHANCING SERVICE DELIVERY: TRIBAL STATEMENTS**

*Amanda Bryans, Facilitator*

3:50 P.M.


**WRAP UP**

*Amanda Bryans, Facilitator*



**HEAD START FUNDING: AMERICAN RECOVERY AND REINVESTMENT ACT (ARRA) FY 2009 APPROPRIATIONS: POWERPOINT PRESENTATION**


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## Head Start Funding

American Recovery and Reinvestment Act (ARRA)  
FY 2009 Appropriations

1



## ARRA Funding

- The American Recovery and Reinvestment Act (ARRA) includes a funding increase of \$2.1 billion for Head Start.
- \$1.1 billion of the funding is for Early Head Start expansion.
- \$1 billion of the funding is to be allocated in accordance with the statutorily mandated allocation requirements for Head Start.

2



## FY 2009 Appropriations Increase

- In addition to the ARRA funding, Head Start was given a \$235 million increase in funding for fiscal year 2009.
- The total funding increase for Head Start is \$2.35 billion.

3



## \$2.35 billion

This \$2.35 billion will be used for several purposes:

- COLA	\$ 325,577,000
- Quality	\$ 353,779,000
- Expansion	\$ 219,612,000
- EHS Expansion	\$ 1,157,000,000
- T/TA	\$ 140,820,000

4



## **\$2.35 Billion (cont'd)**

### **COLA (\$325,577,000)**

All grantees will get a funding increase of 4.9% to offset increased inflationary costs. Most staff should receive a 4.9% salary increase.

5



## **\$2.35 billion (cont'd)**

### **QUALITY IMPROVEMENT (\$353,779,000)**

- All grantees will get an increase in funding based on their number of enrolled children. The average increase will be 5%. Quality funds can be used to increase staff salaries and fringe benefits, hire additional staff, improve facilities and other quality related improvements.

6



## **\$2.35 billion (cont'd)**

### **Head Start Expansion (\$120,000,000)**

- Expansion will add another 16,600 children.
- AIAN grantees will compete for \$10 million in expansion funding. (The AIAN expansion allocation is determined by law.)

7



## **\$2.35 billion (cont'd)**

### **Early Head Start Expansion (\$578,000,000)**

- Funds will be competitively awarded.
- Expansion is not limited to current grantees.
- Any eligible agency may apply.
- AIAN will compete against other AIAN applicants.

8



## **\$2.35 billion (cont'd)**

### **Training and Technical Assistance (\$140,000,000)**

- Funds will be used for several purposes, including assisting newly funded EHS grantees.

9



## **Funding Availability**

- ARRA funds are time limited (thru 9/30/2010)
- The \$235 million appropriation increase is not time limited and will be added to grantees' base funding.
- The \$235 million will provide for continuation of part of the COLA (3.1%) and all of the AIAN expansion (\$10M).

10

**AMERICAN INDIAN / ALASKA NATIVE PROGRAM BRANCH OVERVIEW:  
POWERPOINT PRESENTATION**


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American Indian/Alaska Native Tribal  
Head Start Consultation Session



Marksville, Louisiana  
Paragon Resort Hotel  
May 13, 2009



**2009 Statistics: AIAN Programs**


152 AIAN Grantees

- Head Start (HS) Only 111
- Early Head Start (EHS) Only: 3
- Operates both HS & EHS: 38

Located in 26 states

HS Children Funded Enrollment: 20,541

EHS Infants & Mothers Funded Enrollment: 2,366





## 2009 Funding - \$190,610,960

### Head Start

Total FY'09 AIAN HS Funding: \$163,125,978

Base:	\$155,994,302
TA:	2,147,735
COLA:	4,773,424
Oral Hth:	210,517

ACF Funded Head Start Enrollment: 20,541

### Early Head Start

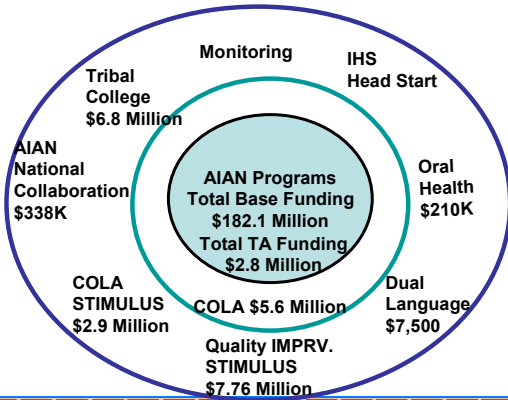
Total FY'09 AIAN EHS Funding: \$27,484,982

Base:	\$ 26,069,979
TA:	617,261
COLA:	797,742

ACF Funded Early Head Start Enrollment: 2,366



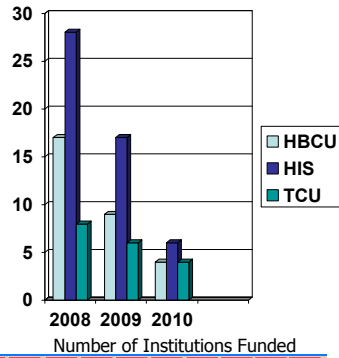
## 2009 Funds in support of AIAN Tribal Grantees





## Tribal Colleges

- Office of Head Start Higher Education Grants began 1997.
- Provide resources for Head Start agencies to train their Teachers.
- 1997- Funded eight Historical Black Colleges and Universities (HBCU).
- 1999-Funded six Tribal Colleges and Universities (TCU).
- 2000-Funded seven Hispanic serving Institutions (HSI).
- To date-OHS has funded: 56 HBCU, 33TCU and 48 HSI grants.



## Tribal Colleges

Type of College	FY 2008: Number of Institutions Funded and Total Monies Awarded	FY 2009: Number of Institutions Funded and Total Monies to be Awarded	FY 2010: Number of Institutions Funded and Total Monies to be Awarded
Historical Black Colleges and Universities (HBCU)	17 HBCU: \$3,105,528	9 HBCU: \$1,909,776	4 HBCU: \$1,164,720
Hispanic Serving Institutions (HSI)	28 HSI: \$4,952,690	17 HSI: \$3,318,465	6 HSI: \$1,680,506
Tribal Colleges and Universities (TCU)	8 TCU: \$1,870,204	6 TCU: \$1,570,204	4 TCU: \$1,276,735
<b>TOTAL:</b>	<b>53 : \$9,928,422</b>	<b>32: \$6,798,445</b>	<b>14: \$4,121,961</b>







## FY 2008 Awardees

- Southwestern Indian Polytech Institute \$150,000 in FY 2008
- Chief Dull Knife College \$150,000 in FY 2008
- Sitting Bull College \$143,529 in FY 2008, 2009
- Northwest Indian College \$149,940 in FY 2008, 2009
- College of Menominee Nation \$500,000 in FY 2008, 2009, 2010, 2011, 2012
- Oglala Lakota College \$300,000 in FY 2008, 2009, 2010, 2011, 2012
- Sinte Gleska University \$215,255 in FY 2008, 2009, 2010, 2011, 2012
- Stone Child College \$261,480 in FY 2008, 2009, 2010, 2011, 2012



## Services Provided During 2008

- AIAN Head Start Grantees provided services to 23,183 children enrolled in HS/EHS Programs
  - located in
    - 623 Centers (538 HS & 85 EHS)
    - 1,047 HS classrooms & 207 EHS classrooms
- The average funding amount per child
  - For EHS was \$11,019
  - For HS was \$7,595
- Through these grants, 6,454 people were employed – the majority of whom were parents of Head Start Children





## Major Focus Areas

- Medical and Dental Screenings and Treatments
- Teacher Credentials
- Retaining Teachers and HS Directors
- Facilities



## Tribal Consultation

- HHS Tribal Consultation Policy
  - How can we consult better with Tribes
- Relationship building & communications with goal of strengthening programs & services
  - Risk Management Meetings
  - Improved collaboration and coordination between grants, program, state collaboration, TA and Tribes
  - Web Site for AIAN Tribal Grantees
  - Tribal Leader Letters & Briefing Packets





## Tribal Consultation Schedule

- **Region I, II, IV, VI**
  - Albuquerque, NM  
April 21, 2009
  - Marksville, LS,  
May 13, 2009
- **Region V**
  - Bloomington, MN  
July 23, 2009
- **Region VII**
  - Kansas City, MO  
July 21, 2009
- **Region VIII**
  - Denver, CO  
July 7, 2009
- **Region IX**
  - Tucson, Arizona,  
May 5, 2009
- **Region X**
  - Anchorage, AK,  
May 26, 2009



## The American Indian/Alaska Native Head Start Program

*is the heart  
of our communities*

